Control Measure for Ocean-Going Vessels At Berth

Cost Analysis Inputs and Assumptions for Standardized Regulatory Impact Assessment

Revised: 5/10/19



This document was prepared by California Air Resources Board (CARB) Staff to document inputs and assumptions used in the development of preliminary cost estimates for the Draft Control Measure for Ocean-Going Vessels At Berth.

Staff is developing the cost estimates for the Standardized Regulatory Impact Assessment (SRIA), which is required by Senate Bill (SB) 617 for proposed regulations that have an economic impact exceeding \$50 million. This document, and the accompanying cost calculations, are preliminary discussion drafts and are still under development. To date, Staff has incorporated information received from various sources including many industry stakeholders, and continues to request additional data to further refine the cost analysis. Staff requests that industry stakeholders submit any additional information to Staff by May 29, 2019 to be considered for the SRIA.

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Table I. Scope and Timing of Analysis

Years of Cost Analysis	2019 through 2032				
Draft Regulation	2021 – Container/Reefer and Cruise				
Implementation Schedule	2025 – Auto/RoRo				
	2027 – Tankers (Ports of Los Angeles and Long Beach)				
	2029 – Tankers (all other	terminals in the State)			
Terminal Thresholds	Vessel Type	Annual Port Threshold	Annual Te	-	
(used to determine	vesser rype	(Annual Visits)	Threshold (Ar	nnual Visits)	
applicable terminals and	Container/Reefer	50		25	
vessel visits)	Cruise	25		5	
	Auto/RoRo	50		25	
	Tanker	25		5	
Standardized Regulatory	Alternative 1: Shore power	er required for all vessel type	s (no capture a	nd control).	
Impact Assessment (SRIA)	Alternative 2: Same as Dr	raft Regulation, except Auto/	RoRo vessels no	ot subject to e	emission control
Alternatives	requirements.				
Staff assumptions	Vessel Type	Draft Regulation and Altern	ative 2	Alte	rnative 1
regarding control	Container/Reefer	Primarily shore power, with	some barge-	Shore powe	r only
technology		based capture and control			
	Cruise	Shore power only		Shore powe	r only
	Auto/RoRo	Combination of land-based	and barge-	Shore powe	r only
		based capture and control			
	Tanker	Land-based capture and co		Shore powe	
Shore power vessels	"Frequent vessel" means a vessel that visits any terminal in California 4+ times per year.			year.	
Staff assumptions	Terminal Infrastructure Costs:				
regarding timing of costs	Container/Reefer, Cruise, and Auto/RoRo: costs begin ONE YEAR prior to implementation				
	date.				
	Tankers: costs begin THREE YEARS prior to implementation date.				
	Vessel Modification Costs:				
	 Container/Reefer, Cruise, and Auto/RoRo: costs begin ONE YEAR prior to implementation 				
	date.				
	Tankers: no vessel modification costs assumed.				
	Maintenance, Labor, and	Energy Costs			

	 All costs start in the implementation year for each vessel type. Administrative Costs: Staff costs are incurred beginning in 2020 – 2021 for CARB personnel-years (PYs) and 2021 for other agency PYs. Port plan costs for Container/Reefer and Cruise vessels are assumed to occur in the 12 MONTHS prior to the deadline in the Draft Regulation. Port plan costs for Auto/RoRo and Tanker vessels are assumed to occur TWO YEARS prior to the deadline in the Draft Regulation. Terminal plans for all vessel categories are assumed to occur in the 12 MONTHS prior to the due date in the Draft Regulation. Vessel visit reports assumed to occur in the calendar year of the vessel visit, based on the
	 due date of 7 days following each vessel visit in the Draft Regulation. Feasibility, Engineering and Permitting Costs: Feasibility, engineering and permitting costs for Tanker terminal infrastructure projects are assumed to occur over the SEVEN YEARS prior to the implementation date at the terminal. Capture and Control Technology Approvals: Capture and control technology approvals would occur over the TWO YEAR period prior to Tanker implementation dates and over the ONE YEAR period prior to other vessel category implementation dates.
Terminal and vessel equipment life	 The expected life of terminal equipment is 20 years as described in Table XII. Capital Recovery Factor (CRF) (5%, 20 years) = 0.0802. The expected life of vessel shore power equipment is 10 years as described in Table XII. CRF (5%, 10 years) = 0.1295. After 10 years, Staff assumes annual vessel shore power equipment costs would equal 50 percent of the annualized capital costs to account for major repairs and component replacements.
Currency	All costs assumed to be in 2019 U.S. Dollars (2019\$). Staff used the U.S. Bureau of Labor Statistics Consumer Price Index (CPI) Inflation Calculator to convert costs to 2019\$ where cost inputs were derived from information provided to CARB in previous year dollars.
Direct costs to regulated industry versus costs incurred by other parties	Direct costs incurred by the regulated industry and included in the total annualized costs of the regulation: • All infrastructure costs (terminal and vessel-side), labor, maintenance, and energy costs. • Hourly barge-based capture and control system utilization fees. • All administrative costs related to port plans, terminal plans, vessel visit reports, feasibility studies, engineering and permitting costs, and remediation fee costs.

	 Direct costs incurred by parties outside the regulated industry and NOT included in the total annualized costs of the regulation (these costs ARE included in the SRIA macroeconomic modeling): All administrative costs incurred by the State of California including CARB and other state and local government agencies. Direct costs to barge capture and control technology providers. Staff assumes that these costs would be incurred by the technology providers, who would charge an hourly fee to the barge user. (The hourly fees are included in the total annualized costs to the regulated industry.)
Industry growth factors	Annual industry growth factors (see Table XII) are applied uniformly to cost calculations to account for multiple individual factors including the potential for increased vessel visits, vessel sizes,
	infrastructure requirements due to increased economic activity, labor and energy costs.

Table II. Barge-Based Capture and Control Systems – Cost Inputs

Data Input	Value	Basis			
Note: the below inputs are	Note: the below inputs are used to calculate direct costs to the technology provider. These are not summed into the total				
annualized costs of the Dra	ft Regulation, as described in Tab	le I.			
Barge-based system	\$4,900,000	Claimed confidential data obtained from industry sources that			
capital cost		requested non-attribution.			
Leasing/port fees	\$2,633 monthly cost per barge	Ruben Garcia of Advanced Environmental Group (AEG) email to Angela Csondes of CARB dated 3/27/19 stated costs of \$4,800 per month at Port of Los Angeles (POLA) and \$1,100 per month at Port of Long Beach (POLB) per barge. Nick Tonsich of Clean Air Engineering-Maritime (CAEM) email to Angela Csondes (CARB) dated 10/17/18 stated approximate cost for docking/storage of \$2,000 per month.			
Fuel costs	\$40/hr	Ruben Garcia (AEG) email to Angela Csondes dated 3/27/19.			
Labor costs	\$160/hr for two staff to stay on	Ruben Garcia emails to Angela Csondes (CARB) dated 3/27/19			
	barge at all times	and 4/3/19. CAEM has also indicated that barges would need to			
		be continuously manned during emission control operations.			
Tug costs	\$500/hr	Ruben Garcia (AEG) email to Angela Csondes (CARB) dated 3/27/19.			

Tug hours per visit	2	Staff assumption based on conversations with technology developers.
Spacer barge	\$300/day	Claimed confidential data obtained from industry sources that requested non-attribution.
Annual performance testing cost	\$33,000/yr per system	Ruben Garcia (AEG) email to Angela Csondes (CARB) dated 3/27/19.
Annual maintenance cost	\$200,000 per system	Ruben Garcia (AEG) email to Angela Csondes (CARB) dated 3/27/19. Includes inspections/maintenance of barge, tower boom, Continuous Emissions Monitoring System (CEMS) and control room. Nick Tonsich (CAEM) email to Angela Csondes (CARB) dated
		10/17/18 stated a similar estimate of \$200,000 per year for maintenance.
Cost to obtain initial CARB technology approval	\$170,000 per approval	Ruben Garcia (AEG) email to Angela Csondes (CARB) dated 3/27/19 stated cost range of \$180,000-\$200,000. This includes completing 200 operating hours with 3 rd party testing, labor, and tugs.
		Nick Tonsich (CAEM) email to Angela Csondes (CARB) dated 10/17/18 stated cost estimate of \$150,000 or less per future approval.
Recycling costs	\$800 annually per system	Ruben Garcia (AEG) email to Angela Csondes (CARB) dated 3/27/19. This cost is for transport and disposal of non-hazardous water at an approved transportation, storage and disposal facility.
Overhead Costs	\$180,000 per year	Nick Tonsich (CAEM) email to Angela Csondes (CARB) dated 10/17/18, this includes general and administrative expenses.
Number of Barge-Based Technology Approvals	3	Staff assumption is 1 per vessel type.
·	used to calculate direct costs to used to calculate direct costs to use on, as described in Table I.	to the regulated industry and are summed into the total annualized
Hourly usage fee for Container/Reefer and Auto/RoRo vessels	\$900/hr average for Container/Reefer and Auto/RoRo vessel types	Ruben Garcia (AEG) emails to Angela Csondes (CARB) dated 3/27/19 and 4/3/19. Applies to Container/Reefer and Auto/RoRo vessel types.

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Hourly usage fee for	N/A	Staff conversations with tanker terminals indicated none are
tanker vessels		planning to use barge systems at this time.

Table III. Land-Based Capture and Control Systems – Cost Inputs

Data Input	Value	Basis
Land-based system capital cost – Auto/RoRo terminals	\$3,600,000	Claimed confidential data obtained from industry sources that requested non-attribution.
Tanker terminal infrastructure and landbased system costs	 Piping Infrastructure from Berth to Land-side Emission Control System: \$4,500,000 Emissions Control System (4.5 MW): \$4,999,500 	Staff analysis of data from AEG Benicia RoRo AMECS project, ShoreKat project, and EU 2001 VOC control system cost estimates. Staff's Berth Analysis estimates the number of land-side systems that would be required at each terminal. The cost analysis calculates costs on a per-berth basis, and therefore assumes one 4.5 megawatt (MW) system for each berth to account for larger systems at terminals serving multiple vessels simultaneously.
Loading arm (crane) cost for Tanker terminals	\$7,000,000 per loading arm	Claimed confidential data obtained from an industry source that requested non-attribution.
Labor costs	\$0	Tri-Mer stated during 4/16/19 CARB meeting that no additional labor beyond existing crane mechanics is required during control of container vessel emissions. Staff has no information at this time to indicate additional labor would be needed for other vessel types.
Annual performance testing cost	\$12,000 per system	Claimed confidential data obtained from an industry source that requested non-attribution. The source verbally stated to Staff that \$1,000 per month was a reasonable estimate for a staff person to process and report CEMS data.
Annual maintenance costs for emission control system	\$17,500 per system	Claimed confidential data obtained from an industry source that requested non-attribution.

		The source verbally provided Staff an estimated range of \$15,000 - \$20,000 annually per system, which includes potential repair costs for components including the generator, blower, and filter replacement.
Operating and Other Costs	\$100 per hour	Claimed confidential data obtained from an industry source that requested non-attribution.
		The source verbally stated to Staff that this estimate includes fuel and other consumables required to operate the system.
Tanker Vessel Boiler Modifications	\$0	Claimed confidential data obtained from an industry source that requested non-attribution.
		The source verbally stated to Staff that the system is designed not to require vessel modifications because it uses negative pressure to extract exhaust, which does not create back pressure. Therefore, for a land-side system, Staff assumes no vessel modifications would be required.
Cost for initial technology approval	\$150,000 per system	Claimed confidential data obtained from an industry source that requested non-attribution.
		Note: Staff assumes technology approval costs would be incurred by the technology developer and are not summed into the annualized cost to the regulated industry, as described in Table I .
Number of Land-Based Technology Approvals	3	Staff assumes 1 approval per vessel type.

Table IV. Tanker Terminal Infrastructure Feasibility, Engineering and Permitting Costs

Data Input	Value	Basis
Feasibility Study Cost	\$500,000 per berth	Tri-Mer stated an estimate of \$500,000 - \$1,000,000 per feasibility study during 4/16/19 CARB meeting. Staff divided the average of this range, \$750,000, by approximately 1.5 berths per tanker terminal covered under the Draft Regulation statewide = \$500,000 per berth.

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Engineering and	\$1,000,000 per berth	Staff assumes that engineering and permitting costs would be
Permitting Costs	·	roughly double the feasibility study costs.
(combined)		

Table V. Auxiliary Engine Effective Power Values

Data Input	Value		Basis
Auxiliary engine effective	Vessel Type	kilowatts	Staff calculated average effective power per vessel type using
power values for each vessel		(kW)	the same power values cited in Table 7 of the emission
type.	Container/Reefer	1,053	inventory methodology
	Cruise	5,620	https://ww3.arb.ca.gov/msei/ordiesel/draft2019ogvinv.pdf.
Note: These values are used to	Auto/RoRo	1,159	Values used in cost analysis for container/reefer and tanker
calculate shore power energy	Tankers (all)	938	vessels are calculated as one kW-average per vessel type,
costs and cost savings only	•		weighted by average vessel kW at each port/terminal and
			vessel visits to each port/terminal.

Table VI. Duration of Emission Control at Berth

Data Input	Value		Basis
Average duration of emission control at	Vessel Type	hours	Staff calculated average duration of
berth per vessel visit (hours) for each	Container/Reefer	38.8	emission control at berth using the same
vessel type	Cruise	11.2	time at berth and stay time values used
	Auto/RoRo	19.8	for the emission inventory and
	Tankers (all)	40.7	calculated weighted average by location
			and vessel visits for each vessel type.

Table VII. Administrative Cost Inputs

Data Input	Value			Basis
Number of Port Plans	Vessel Type	Number of Plans	Year(s) Costs Incurred	1 per port, based on number of ports over the port threshold in
		1 10115		·
	Container/Reefer	5	2020	Table I . Timing of costs described in
	Cruise	4	2020	Table I.

	Auto/RoRo	5	2023	
	Tankers (applies	2	2025	
	to So. CA Only)	_		
	Total:	16		
Number of Terminal Plans	Vessel Type	Number of	Year(s) Costs	1 per terminal, based on the
	10000. 1900	Plans	Incurred	number of terminals over the
	Container/Reefer	19	2020	terminal threshold in Table I. Timing
	Cruise	5	2020	of costs described in Table I. Where
	Auto/RoRo	11	2023 - 2034	deadlines occur mid-year, costs are
	Tankers – So. CA	9	2025 - 2026	split over two calendar years.
	Tankers – all other	13	2027 - 2028	
	terminals			
	Total:	57		
Annual Number of Terminal	Vessel Type	Number of	Year(s) Costs	1 terminal report per vessel visit,
Reports		Reports	Incurred	based on the number of vessel visits
	Container/Reefer	3,742	Annually 2021 - 2032	to California terminals that would be
	Cruise	527	Annually 2021 - 2032	regulated under the Draft
	Auto/RoRo	1,017	Annually 2025 - 2032	Regulation. These values are
	Tankers – So. CA	577	Annually 2027 - 2032	equivalent to "All annual vessel
	Tankers – all other	772	Annually 2029 - 2032	visits" in Tables XIII, XIV, XV and
	terminals		_	XVI.
	Total:	6,629		
Annual Number of Vessel	Vessel Type	Number of	Year(s) Costs	1 vessel report per vessel visit,
Reports		Reports	Incurred	based on the number of vessel visits
	Container/Reefer	3,742	Annually 2021 - 2032	to California terminals that would be
	Cruise	527	Annually 2021 - 2032	regulated under the Draft
	Auto/RoRo	1,017	Annually 2025 - 2032	Regulation. These values are
	Tankers – So. CA	577	Annually 2027 - 2032	equivalent to "All annual vessel
	Tankers – all other	772	Annually 2029 - 2032	visits" in Tables XIII, XIV, XV and
	terminals			XVI.
	Total:	6,629		
Cost per Port Plan	\$10,000 per regulate	d terminal		Staff estimate. Assumes 100
				employee-hours at \$100/hour

Cost per Terminal Plan	\$2,500 per regulated berth	Staff estimate. Assumes 25 employee-hours at \$100/hour
Cost per Terminal Report	\$100 per vessel visit	Visit information would be submitted through CARB's electronic Freight Regulations Reporting System (FRRS), which is currently under development. Staff assumes 1 employee-hour at \$100/hour.
Cost per Vessel Report	\$100 per vessel visit	Visit information would be submitted through FRRS. Staff assumes 1 employee-hour at \$100/hour.
CARB PYs	2 Air Pollution Specialist (APS) Range C – Enforcement \$173,000 Year 1, \$172,000 subsequent years 2 Air Resources Engineer (ARE) Range D – Transportation and Toxics Division (TTD) \$182,000 Year 1, \$181,000 subsequent years	PY cost sheet provided by CARB's Office of Economic Policy & Analysis (OEPA).
Other Agency PYs	1 for California State Lands Commission (CSLC) beginning in 2020 1 (combined) for all other State and Local Agencies beginning in 2020	Staff estimate based on phone conversation with CSLC on 3/27/19.

Table VIII. Electricity and Fuel Cost Inputs

Data Input	Value	Basis
Future electricity rates for all	\$0.18 per	California Energy Commission Mid Case Revised Demand Forecast (CEC,
analysis years	kilowatt-hour	updated February 21, 2018). Projected rates for PG&E, LADWP, SDG&E, and
	(kWh) through	SCE averaged to produce an average statewide rate.
	2030	
	\$0.19 per kWh in	
	2031 and 2032	

Marine fuel prices for all	\$1,193 per metric	Based on marine gas oil (MGO) price of \$763.50/MT for ports of Los Angeles
analysis years	ton (MT) in 2021,	and Long Beach accessed from http://www.shipandbunker.com/prices on
	increasing	4/26/19, adjusted using U.S. Energy Information Administration (EIA) price
	annually to	projections for transportation diesel fuel.
	\$1,753/MT in	https://www.eia.gov/outlooks/aeo/data/browser/#/?id=12-
	2032	AEO2018&cases=ref2018&sourcekey=0
Brake-specific fuel	217 grams/kWh	CARB emission inventory methodology document Appendix A, fuel
consumption for calculating		consumption factor for auxiliary engines at berth, distillate fuel.
fuel savings		https://ww3.arb.ca.gov/msei/ordiesel/draft2019ogvinv.pdf
Low Carbon Fuel Standard	\$0.10 – 0.11/kWh	Based on LCFS Staff analysis dated 4/12/19.
(LCFS) credit value		
Percent of potential LCFS	100%	Staff assumes that entities eligible to claim LCFS credits would maximize their
credits anticipated to be		opportunity for revenue from these credits.
claimed		
Who benefits from LCFS	Terminals or	Based on the LCFS Regulation Sections 95483 (c)(5)(A) and (B) designating
credits claimed	Ports	the owner of the fueling supply equipment as the credit generator unless
		they agree by a written contract to designate another entity to generate the
		credits.

Table IX. Growth Factors

Data Input	Value					Basis
Annual industry	Year	Container/Reefer	Cruise	Auto/RoRo	Tanker	Annual values compounded through
growth factors	2019	8.0%	7.5%	7.5%	1.0%	analysis period, year 2016 base, specific
	2020	15.3%	16.0%	11.5%	1.5%	to vessel type. Weighted average of
	2021	19.4%	20.2%	15.1%	2.7%	values used for emissions inventory.
	2022	23.8%	24.7%	18.4%	3.5%	https://ww3.arb.ca.gov/msei/ordiesel/
	2023	28.5%	29.2%	21.9%	4.3%	draft2019ogvinv.pdf
	2024	33.4%	34.0%	25.4%	5.1%	The second second second second
	2025	41.0%	38.9%	29.1%	5.9%	These values are applied to all cost
	2026	44.4%	44.0%	32.9%	7.1%	calculations as describe in Table I .
	2027	48.2%	49.3%	35.9%	8.2%	
	2028	52.3%	54.8%	39.0%	9.4%	
	2029	56.7%	60.5%	42.2%	10.5%	

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2030	61.4%	66.5%	45.4%	11.7%
2031	69.1%	72.6%	48.9%	13.0%
2032	77.2%	78.9%	52.3%	14.3%

Table X. Cost Apportionment to Ports and Terminals

Data Input	Value			Basis				
					or the purpose of the SRIA			
macroeconomic modeling analysis. These factors do not impact the total calculated costs to regulated industry.								
Apportionment of	Scenario	% borne by	% borne by terminal		Staff assumes all ports and IMTs would			
shore power		port			incur capital costs, as applicable. POLB			
infrastructure capital	Draft	100% for all	0% for all terminals		terminal operators indicated in			
costs to ports vs.	Regulation	ports	at ports		discussions with Staff that infrastructure			
terminals	and				capital costs would be incurred by the			
	Alternative 2				Port initially prior to potentially being			
	Alternative 1	100% for all	0% for terminals at		passed onto the terminal operators			
		ports	ports;		through lease agreements. On this basis,			
			100% for all		Staff assumes that the Port would bear			
			Independent Marine		the initial cost and disclose that it may			
			Terminals (IMTs)		be passed along through leases.			
Apportionment of	Scenario	% borne by	% borne by terminal		Staff assumptions based on discussions			
shore power terminal		port			with POLB and POLA terminal			
equipment	Draft	100% for all	0% for all terminals		operators.			
maintenance costs to	Regulation	ports except	at ports except					
ports vs. terminals	and	POLB;	POLB;					
	Alternative 2	0% for POLB	100 % for terminals					
			at POLB					
	Alternative 1	100% for all	0% for all terminals					
		ports except	at ports except					
		POLB;	POLB;					
		0% for POLB	100 % for terminals					
			at POLB;					
			100% for all IMTs					

Apportionment of	Scenario	% borne by	% borne by terminal	Staff assumptions based on discussions
shore power terminal		port		with POLB and POLA terminal
labor costs to ports vs.	Draft	100% for	100% for terminals	operators.
terminals	Regulation	POLA;	at all ports except	
	and	0% for all other	POLA; 0% for	
	Alternative 2	ports	terminals at POLA	
	Alternative 1	100% for	100% for terminals	
		POLA;	at all ports except	
		0% for all other	POLA; 0% for	
		ports	terminals at POLA;	
			100% for all IMTs	
Who bears the cost for	Terminals			Staff assumption based on discussions
terminal cable reels				with POLB terminal operators.
				Note: Staff Berth Analysis indicated no
				terminal cable reels would be
				purchased.

Table XI. Berth and Terminal Counts, Anticipated Infrastructure Needs, and Unique Vessels

Data Input	Value					Basis
Number of terminals	Port/IMT	Contain-	Cruise	Auto/	Tankers	Based on Staff Berth Analysis, based on
subject to terminal		er/Reefer		RoRo		terminal threshold in Table I .
threshold, for each	Los Angeles	7	1	1	5	
vessel type, by	Long Beach	6	1	3	4	The number of terminals is used to
port/terminal	Oakland	4				calculate the administrative costs of
	San		1	1		preparing and submitting Terminal
	Francisco					Plans.
	San Diego	1	2	1		
	Hueneme	1		3		The number of terminals does not
	Stockton				1	directly impact infrastructure cost
	Area					calculations because infrastructure costs
	Richmond			1	5	are calculated on a per-berth basis.
	Area					

	Carquinez Area			1	5	
	Rodeo Area				2	
	Total:	19	5	11	22	
Number of berths subject to terminal	Port/IMT	Contain- er/Reefer	Cruise	Auto/ RoRo	Tankers	Based on Staff Berth Analysis. The berth numbers are the basis of infrastructure
threshold, for each	Los Angeles	22	2	4	6	calculations, which are estimated on a
vessel type, by	Long Beach	20	1	4	8	per-berth basis.
port/terminal	Oakland	12				
	San Francisco		2	1		
	San Diego	3	6	5		
	Hueneme	3		4		
	Stockton Area				3	
	Richmond Area			1	8	
	Carquinez Area			2	6	
	Rodeo Area				3	
	Total:	60	11	21	34	
Number of berth shore power retrofits	Port/IMT	Contain- er/Reefer	Cruise	Auto /RoRo	Tankers	Based on Staff Berth Analysis
or land-side capture	Los Angeles	0	0	4	6	For Auto/RoRo terminals, the number of
and control	Long Beach	0	0	4	8	retrofit projects is only applicable to
infrastructure projects	Oakland	0				Alternative 1 (all shore power). Based on
that Staff anticipates would be constructed	San Francisco		1	1		the Berth Analysis, Staff does not anticipate that terminal infrastructure
in response to the	San Diego	0	0	5		projects would be needed to support
Draft Regulation or	Hueneme	0		4		land-side capture and control systems at
alternatives, for each vessel type, by	Stockton Area				3	Auto/RoRo terminals.
port/terminal.	Richmond Area			1	8	For Tanker terminals, the number of land-side capture and control infrastructure projects (Draft Regulation)

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For shore power	Carquinez			2	6	or shore power retrofits (Alternative 1) is
projects, "retrofit"	Area					equivalent to the number of berths
refers to installing	Rodeo Area				3	subject to the terminal threshold.
shore power at a	Total:	0	1	21	34	
berth where no shore					·	
power currently						
exists.						
Number of new shore	Port/IMT	Contain-	Cruise	Auto/	Tankers	Staff Berth Analysis, based on
power vaults Staff		er/Reefer		RoRo		conversations with terminal operators.
estimates would be	POLA	2	0			
installed in response	POLB	0	0			Note: Does not apply to IMTs because
to the Draft	Oakland	3				none are currently shore power-
Regulation or	POSF		0			equipped.
alternatives. This	POSD	0	0			
refers to adding	Hueneme	0				
additional vaults to	Total:	5	0			
berths where shore		l l	l.			
power already exists.	A : /D D 0					
Number of land-	Auto/RoRo: 3					Staff Berth Analysis evaluated the
based capture and				61 .1		number of land-side systems anticipated
control systems, for	For Tankers, ed		he number	ot berths su	ibject to	to be installed. The estimated cost per
each vessel type	the terminal th	reshold (34)				land-side capture and control system is
						directly applied to this value for
						Auto/RoRo vessels. For Tanker vessels,
						for cost analysis purposes, Staff applied
						an equivalent cost per berth to all
			1.6			berths.
Number of terminal	No infrastructu	re projects a	ssumed for	Staff assumes that all Tanker terminals		
infrastructure projects					would require an infrastructure project	
for land-based	For Tankers, ed		he number	to support land-side capture and		
capture and control	the terminal th	reshold (34)				control. Again, for cost analysis
						purposes, Staff applied an equivalent
						cost per berth to all berths.

Number of additional terminal loading arms needed for land- based capture and control	1 per berth		Staff assumes that 1 loading arm at each tanker berth would be sufficient to operate the capture and control system.	
Number of barge-	Container/Reefer: 1 at	POLA/POLB		Staff Berth Analysis, based on
based capture and	A . /D D . / /		4.	conversations with terminal operators.
control systems for	Auto/RoRo: 6 (one eac	th at all ports and IN	VIIs except	
each vessel type	Hueneme)	D (:D 1 ::	A1 4	DDAET DECLII ATIONI 0
Unique vessel counts for vessel shore	Vessel Type	Draft Regulation	Alternative 1	DRAFT REGULATION & ALTERNATIVE 2:
power equipment	C /D (& Alternative 2	/2	Container/Reefer vessel assumptions:
retrofits	Container/Reefer	57	62	"Frequent" (defined in Table I) non-
Tellonis	Cruise	26		shore power vessels would install
	Auto/Ro-Ro Tankers - Retrofit	0	261 446	shore power due to the <u>existing</u>
		<u> </u>		regulation (costs not included in this
	Total:	83	795	analysis).
				 "Infrequent" non-shore power vessels would install shore power due to the new regulation if they visited Oakland 1+ time or POLA/POLB 3+ times in 2017 (costs are included in analysis). "Infrequent" non-shore power vessels that do not meet the above criteria would use capture and control or Terminal Incident Events (TIEs) or Vessel Incident Events (VIEs). Cruise vessel assumptions: All vessels that visited CA 1+ times in 2017 that do not currently have shore power would install it for the new regulation (costs are included in analysis).

		Staff assumes Auto/RoRo and Tanker vessels would use capture and control systems instead of shore power.
		ALTERNATIVE 1:
		Container/Reefer vessel assumptions:
		 Same as Draft Regulation and Alternative 2 except vessels that visited POLA/POLB 2 times in 2017 would also install shore power.
		Cruise vessel assumptions:
		Same as Draft Regulation and
		Alternative 2.
		Auto/Ro-Ro and Tanker vessel
		assumptions:
		All vessels that visited CA in 2017
		would install shore power. Basis: the
		number of vessels that make only 1 annual visit is higher than the
		number of visits that could be
		covered by TIEs/VIEs.
Number of terminal	0	Staff Berth Analysis, based on
cable reels		conversations with terminal operators.

Table XII. Shore Power Infrastructure, Maintenance and Labor – Cost Inputs

Data Input	Value	Basis
Shore power berth retrofit cost per Container/Reefer berth	\$7,010,813 per berth	\$6,316,048 per berth converted from 2012\$ to 2019\$. This is the cost to install shore power at a berth that does not already have shore power. Average of June 2018 survey values ranging from \$3,200,000 to \$11,750,000 total cost per berth (assumed to be in 2012\$). Includes costs to bring additional power to the terminal where survey respondents indicated it would be needed and provided cost estimates.

Shore power berth retrofit cost per Cruise berth	\$83,200,000 per berth (site-specific estimate for Port of San Francisco only)	Estimate provided to staff by the Port of San Francisco in an email to Nicole Light of CARB dated 5/1/19 and discussed on a 5/6/19 phone call. Staff Berth Analysis indicates only the Port of San Francisco would retrofit a Cruise berth for shore power.
Shore power vault Installation	\$1,993,255 per vault	\$1,795,725 per vault converted from 2012\$ to 2019\$. This is the cost to install an additional shore power vault at a berth that already has shore power. Average of June 2018 survey values ranging from \$800,000 to \$3,133,333 total cost per vault (assumed to be in 2012\$).
Shore power berth retrofit cost per Tanker berth Applies only to Alternative 1	\$21,983,333 per berth	Average of June 2018 survey values ranging from \$2,250,000 to \$40,000,000 per berth.
Shore power retrofit cost per Container/Reefer vessel	\$878,541 per vessel	\$791,478 per vessel converted from 2012\$ to 2019\$. Average of June 2018 survey values ranging from \$268,500 to \$2,146,500 per vessel (assumed to be in 2012\$). Includes shore power on second side of the vessel where indicated by survey respondents and included in total costs.
Shore power retrofit cost per Cruise Vessel	\$1,629,682 per vessel	\$1,468,182 per vessel converted from 2012\$ to 2019\$. Average of June 2018 survey values ranging from \$1,000,000 to \$2,200,000 per vessel (assumed to be in 2012\$). Includes shore power on second side of the vessel where indicated by survey respondents and included in total costs.
Shore power retrofit cost per Auto/RoRo Vessel Applies only to Alternative 1	\$3,163,500 per vessel	\$2,850,000 per vessel converted from 2012\$ to 2019\$. Average of June 2018 survey values ranging from \$900,000 to \$4,800,000 per vessel. Includes shore power on second side of the vessel where indicated by survey respondents and included in total costs.
Shore power retrofit cost per Tanker Vessel Applies only to Alternative 1	\$2,504,469 per vessel	\$2,256,278 per vessel converted from 2012\$ to 2019\$. Average of June 2018 survey values ranging from \$1,612,556 to \$2,900,000 per vessel. Includes shore power on second side of the vessel where indicated by survey respondents and included in total costs.
Berth equipment life	20 years	Claimed confidential data obtained from industry sources that requested non-attribution.

		The sources indicated equipment life ranging from 15 to 20 years, assuming proper maintenance.
Vessel equipment life	10 years	Claimed confidential data obtained from industry sources that requested non-attribution.
		The sources indicated equipment life ranging from 8 years to the life of the ship, assuming proper maintenance.
Terminal cable reel capital cost	\$250,000 per reel	Based on Staff conversations with terminal staff where this equipment has been purchased or cost estimates obtained.
Shore Power connection labor cost – non-Tanker vessel visits	\$2,355 per visit	Average of June 2018 survey values ranging from \$815 to \$5,250 per visit.
Shore Power terminal equipment maintenance cost	\$24,285 annually per berth retrofit	Average of 2018 survey values ranging from \$4,000 to \$44,571 annually. Conversations with terminal operators at POLB indicated an average cost around \$20,000/year.
Shore Power vessel equipment maintenance cost	\$10,000 annually per vessel retrofit	Averaged from June 2018 survey values ranging from \$5,000 to \$20,000 annually per vessel.

Table XIII. Annual Vessel Visits - Container/Reefer

Data Input	Value		Basis
Annual vessel	Port	All annual vessel visits	Includes all vessel visits that would be
visits	Los Angeles	1029	controlled under the Draft Regulation or
unadjusted for	Long Beach	909	alternatives, based on 2017 CSLC data.
<u>flexibility</u>	Oakland	1597	
provisions.	San Diego	52	This is the base number of vessel visits used
	Hueneme	155	for each year of the cost analysis. To
	Total:	3,742	account for the potential of increased vessel
			visits over the analysis period, Staff applied annual industry growth factors as described in Table I .

	Port Los Angeles Long Beach Oakland San Diego	Newly regulated vesse	1 visits 123 89 191 0	These vessel visit counts are used to calculate administrative costs of preparing and submitting vessel visit reports. Includes visits from vessels in fleets not subject to the existing At-Berth Regulation, or from non-shore power-capable vessels in currently regulated fleets. These vessel visit counts are further
	Hueneme Total:		403	adjusted below to account for flexibility provisions prior to being used to calculate
	Dont	A l . : . :		costs. Includes visits from vessels that do not
	Port	install sho		currently have shore power and are not
		Draft Regulation & Alternative 2	Alternative 1	anticipated to install it due to the Draft Regulation because they do not meet the
	Los Angeles	21	21	filters described in Table XI .
	Long Beach	34	24	These vessel visit sevents are sevel to the
	Oakland	0	0	These vessel visit counts are equal to the number of visits Staff anticipates would use
	San Diego Hueneme	0	0	capture and control systems under the Draft
	Total:	55	45	Regulation and Alternative 2. Under
	Total.	33	40	Alternative 1, Staff anticipates these visits would be covered by TIEs/VIEs.
Annual vessel	Port		sel visits adjusted for	Visits from non-shore power vessels, safety
visits <u>adjusted</u>			ressels, exceptions,	and commissioning exceptions and
for flexibility			n (All Years)	remediation fee visits are subtracted from
provisions.		Draft Regulation & Alternative 2	Alternative 1	the unadjusted "newly regulated vessel visits."
These vessel	Los Angeles	60	60	TI
visit counts are used to	Long Beach	18	28	This is the number of vessel visits used to
calculate shore	Oakland	125	125	calculate shore power labor costs.
power energy	San Diego	0	0	
costs, fuel	Hueneme	0	0	
,	Total:	202	212	

savings, LCFS credits and labor costs, and	Port	Newly regulated vessel visits adjusted for non-shore power vessels, exceptions, TIE/VIEs, remediation: All Scenarios			Visits from non-shore power vessels, safety and commissioning exceptions, TIE/VIEs, and remediation fee visits are subtracted
hourly capture		2021 - 2022	2023 -		from the unadjusted "newly regulated
and control	Los Angeles	0		0	vessel visits."
barge costs, as	Long Beach	0		0	
described in	Oakland	0		29	This is the number of vessel visits used to
the "Basis"	San Diego	0 0		0	calculate shore power energy costs, fuel
column.	Hueneme	0 0		0	savings and LCFS credits.
	Total:	0		29	
	Port	Barge-based capture and control visits: Draft Regulation & Alternative 2 (All Years)			Based on Staff's Berth Analysis, these numbers are equal to the number of vessel visits from vessels not expected to install
	Los Angeles	21			shore power in response to the Draft
	Long Beach		34		Regulation or alternatives.
	Oakland		0		
	San Diego		0		This is the number of vessel visits used to
	Hueneme		0		calculate hourly capture and control barge
	Total:		55		costs.

Table XIV. Annual Vessel Visits - Cruise

Data Input	Value		Basis
Annual vessel	Port	All annual vessel visits	Includes all vessel visits that would be
visits	Los Angeles	101	controlled under the Draft Regulation or
unadjusted for	Long Beach	256	alternatives, based on 2017 CSLC data.
<u>flexibility</u>	San Francisco	81	
provisions.	San Diego	89	This is the base number of vessel visits used
	Total:	527	for each year of the cost analysis. To account
			for the potential of increased vessel visits over the analysis period, Staff applied annual industry growth factors as described in Table I.

	Port Los Angeles Long Beach San Francisco San Diego Total:	Newly regulated vessel visits 22 0 18 16 56		These vessel visit counts are used to calculate the administrative costs of preparing and submitting vessel visit reports. Includes visits from vessels in fleets not subject to the existing At-Berth Regulation, or from non-shore power capable vessels in currently regulated fleets. These vessel visit counts are further adjusted below to account for flexibility provisions prior to being used to calculate costs.
	Port	Annual visits from vessels not anticipated to install shore power: All Scenarios		Includes visits from vessels that do not currently have shore power and would not be anticipated to install it in response to the
	Los Angeles Long Beach San Francisco	0 0		Draft Regulation or alternatives. Note: Staff assumes all cruise vessels that do
	San Diego Total:	0 0		not currently have shore power would install it in response to the Draft Regulation or alternatives.
Annual vessel visits <u>adjusted</u> for flexibility	Port	Newly regulated vessel visits adj for exceptions and remediation All Scenarios (All Years)		Visits from safety and commissioning exceptions and remediation fee visits are subtracted from the unadjusted "newly
provisions.	Los Angeles Long Beach		18 0	regulated vessel visits."
These vessel visit counts are used to	San Francisco San Diego		15 12	This is the number of vessel visits used to calculate shore power labor costs.
used to	Total:		45	

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calculate shore power energy costs, fuel	Port	Newly regulated vessel visits adjusted for exceptions, TIE/VIEs, remediation: All Scenarios				
savings, LCFS		2021 - 2022	2023 - 2032			
credits and	Los Angeles	8	12			
labor costs, as	Long Beach	0	0			
described in	San Francisco	7	10			
the "Basis"	San Diego	3	7			
column.	Total:	18	29			

Visits from safety and commissioning exceptions, TIE/VIEs, and remediation fee visits are subtracted from the unadjusted "newly regulated vessel visits."

This is the number of vessel visits used to calculate shore power energy costs, fuel savings and LCFS credits.

Table XV. Annual Vessel Visits - Auto/RoRo

Data Input	Value			Basis
Annual vessel	Port/IMT	All annual vessel visits		Includes all vessel visits that would be
visits <u>unadjusted</u>	Los Angeles		94	controlled under the Draft Regulation or
<u>for flexibility</u>	Long Beach		211	alternatives, based on 2017 CSLC data.
provisions.	San Francisco		26	
	San Diego		253	This is the base number of vessel visits
	Hueneme		240	used for each year of the cost analysis. To
	Richmond Area		71	account for the potential of increased
	Carquinez Area	•	122	vessel visits over the analysis period, Staff applied annual industry growth factors as
	Total:	1,0	017	described in Table I .
				These vessel visit counts are used to calculate the administrative costs of preparing and submitting vessel visit reports.
Annual vessel	Port/IMT	Barge-based capture and		Land-based capture and control visits are
visits <u>adjusted</u>		control visits: Draft		assumed only where Staff's Berth Analysis
for flexibility		Regulation (All Years)*		indicated barge-based capture and control
provisions.	Los Angeles	90		technology would likely be used. At
	Long Beach	103		ports/IMTs where Staff assumes only
	San Francisco	25		barge-based systems would be used, this

These vessel visit counts are used to calculate	San Diego Hueneme Richmond Area Carquinez Area		196 0 68 117		number equals all annual vessel visits with safety and commissioning exceptions and remediation fee visits removed. At ports/IMTs where Staff assumes both barge
capture and control costs and shore power energy costs, fuel savings, LCFS credits and labor costs (for	*Barge-based capture and control visits + land-based capture and control visits = total annual vessel visits adjusted for exceptions and remediation.			and land based systems would be used, half of the annual visits are assumed to use barges. Hourly barge costs are calculated from this number of visits and the hourly barge utilization fee listed in Table II .	
Alternative 1), as described in the "Basis" column.		otal annu	Land-based capture and control visits: Draft Regulation (All Years)* 0 100 0 47 230 0 377 httrol visits + land-based capt al vessel visits adjusted for		Land-based capture and control visits are assumed only where Staff's Berth Analysis indicated land-based capture and control technology may be used. At ports/IMTs where Staff assumes only land-based systems would be used, this number equals all annual vessel visits with safety and commissioning exceptions and remediation fee visits removed. At ports/IMTs where Staff assumes both barge and land based systems would be used, half of the visits are assumed to use land-based systems. Since Staff assumes land-based systems would be purchased by terminals, only labor costs are calculated from this number
	Port/IMT	All vessel visits adjusted for exceptions, remediation (All Yea			of vessel visits. Visits from safety and commissioning exceptions and remediation fee visits are subtracted from the unadjusted "all annual"
	Los Angeles Long Beach San Francisco		90 202 25		vessel visits."

San Diego		243		This is the number of vessel visits used to
Hueneme		230		calculate shore power labor costs for
Richmond Area		68		Alternative 1.
Carquinez Area		117		
Total:		975		
Port/IMT	All vessel visits adjusted for exceptions, TIE/VIEs, remediation		Visits from safety and commissioning exceptions, TIE/VIEs, and remediation fee	
	2025	2026 - 2032		visits are subtracted from the unadjusted "all annual vessel visits."
Los Angeles	81	}	34	
Long Beach	181	19	90	
San Francisco	22		23	This is the number of vessel visits used to
San Diego	217	22	27	calculate land-based capture and control
Hueneme	206	2′	16	operational costs for the Draft Regulation
Richmond Area	61	(54	and shore power energy costs, fuel savings and LCFS credits for Alternative 1.
Carquinez Area	105	11	10	and LCF3 credits for Afternative 1.
Total:	873	91	14	

Table XVI. Annual Vessel Visits – Tankers

Data Input	Value		Basis
Annual vessel	Port/IMT	All annual vessel visits	Includes all vessel visits that would be
visits	Los Angeles	209	controlled under the Draft Regulation
<u>unadjusted for</u>	Long Beach	368	or alternatives, based on 2017 CSLC
flexibility	Stockton Area	55	data.
provisions.	Richmond Area	403	
	Carquinez Area	241	This is the base number of vessel visits
	Rodeo Area	67	used for each year of the cost analysis. To account for the potential of
	Total:	1343 (POLA/POLB: 577, all other	increased vessel visits over the analysis
		terminals: 766)	period, Staff applied annual industry
			growth factors as described in Table I .
			growth factors as acsorbed in Factor.

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				These vessel visit counts are used to calculate the administrative costs of preparing and submitting vessel visit reports.
Annual vessel visits <u>adjusted</u> for flexibility provisions.	Port/ IMT	Draft Regulation (Year 2027: PO	on & Alternative 2 LA/POLB and Year cher terminals)	Visits from safety and commissioning exceptions and remediation fee visits are subtracted from the unadjusted "all annual vessel visits."
These vessel visit counts are used to calculate capture and control costs	Los Angeles Long Beach Stockton Area Richmond Area Carquinez Area Rodeo Area Total:	200 352 53 386 231 64 1,287	Since Staff assumes land-based systems would be purchased by terminals, only labor costs are calculated from this number of vessel visits.	
and shore power energy costs, fuel savings, LCFS credits and	Port/IMT	except (Year 202	l visits adjusted for ons, remediation 7: POLA/POLB and : all other terminals)	This number equals "all annual vessel visits" with safety and commissioning exceptions and remediation fee visits removed.
labor costs (for Alternative 1), as described in the "Basis"	Los Angeles Long Beach Stockton Area Richmond Area		200 352 53 386	This is the number of vessel visits used to calculate shore power labor costs for Alternative 1.
column.	Carquinez Area Rodeo Area Total:		231 64 1,287	
	Port/IMT		I visits adjusted for /VIEs, remediation 3	This number equals "all annual vessel visits" with safety and commissioning exceptions, TIEs/VIEs, and remediation fee visits removed. This is the number of vessel visits used
	Los Angeles Long Beach	17 31	9 187	to calculate capture and control operational costs for the Draft

Stockton Area	47	49		Regulation and shore power energy
Richmond Area	346	362		costs, fuel savings and LCFS credits for
Carquinez Area	207	217		Alternative 1.
Rodeo Area	58	60		
Total:	1,152	1,206		

Table XVII. Flexibility Adjustments

Data Input	Value					Basis
Percent of visits to a terminal allowed as a	Vessel Category	2021 - 2022	2023 - 2024	2025	2026	Draft Regulation
Terminal Incident Event (TIE) or Vessel Incident	Container/ Reefer	10%	6%	6%	6%	These percentages are applied to adjust the annual vessel visits that are used to
Event (VIE) (combined)	Cruise	10%	6%	6%	6%	calculate specific costs as described in
	Auto/RoRo			10%	6%	Tables XIII, XIV, XV and XVI.
	Tankers (POLA/POLB)					
	Tankers (all other terminals)					
	Vessel Category	2027	2028	2029	2030 - 2032	
	Container/ Reefer	6%	6%	6%	6%	
	Cruise	6%	6%	6%	6%	
	Auto/RoRo	6%	6%	6%	6%	
	Tankers (POLA/POLB)	10%	6%	6%	6%	
	Tankers (all other terminals)			10%	6%	
Percent of visits to a terminal categorized as	0.62% of all vessel	visits		_		Based on Staff analysis of 2017 CARB Enforcement data documenting reasons vessels failed to connect to shore power.

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safety/emergency exception				Container, Reefer, and Cruise vessels reported safety events for 21 out of 3,424 visits from shore power-capable vessels
Percentage of visits to a terminal categorized as a commissioning exception	3% of all vessel visits			Based on Staff analysis of 2017 CARB Enforcement data documenting reasons vessels failed to connect to shore power.
Percentage of vessel visits assumed to use remediation fee	Vessel Type	% Visits Terminal Upgrades	% Visits Vessel Equipment Repair	Remediation fee visits calculated as a percentage of total vessel visits, based on 2017 CARB Enforcement data documenting reasons vessels failed to
	Container/ Reefer	0.50%	0%	connect to shore power. In 2017 there
	Cruise	0.50%	0%	were 17 out of 3,424 instances of terminal
	Auto/Ro-Ro	0.50%	0%	or port construction preventing shore
	Tankers (POLA/POLB)	0.50%	0.17%	power connection, and one vessel visit that would have been expected to use the
	Tankers (all other terminals)	0.50%	0%	remediation fee under the Draft Regulation.

Table XVIII. Remediation Fee Costs

Data Input	Value			Basis
Hourly remediation fee for		Vessel	Terminal	Staff analysis using Carl Moyer formula to
terminal and for vessel, for each	Vessel Type	Hourly	Hourly	calculate average emissions in tons per hour
vessel type		Fee	Fee	by vessel category. Product and crude tanker
	Container/ Reefer	\$2,395	\$2,395	values were averaged for cost estimation
	Cruise	\$12,879	\$12,879	purposes, however the fee would be
	Auto/Ro-Ro	\$1,515	\$1,515	dependent on the vessel type. Note that
	Product Tankers	\$1,783	\$1,783	these values are estimates based on current
	Crude Tankers	\$9,873	\$9,873	Staff analyses at the time this document was
				prepared, and do not necessarily represent
				the exact fees that would apply.
Which terminals would offer the	All (100%)			Staff assumes that all terminals would offer
remediation fee as an option?				the remediation fee as an option.