# DAIRY RESEARCH PROSPECTUS TO ACHIEVE CALIFORNIA'S SB 1383 CLIMATE GOALS

A document from the Dairy and Livestock Subgroup #3. Comprehensive outline of dairy research concepts and needs to effectively achieve California's SB 1383 climate goals.



The statements and conclusions reported in this document are not necessarily those of the individual members of the Dairy and Livestock Working Group. The mention of commercial products, their sources, and/or their affiliations does not constitute any endorsement. The report is available from the Dairy and Livestock Working Group website hosted by the California Air Resources Board at <u>https://www.arb.ca.gov/cc/dairy/dairy.htm</u>. Any questions regarding this document should be submitted to <u>SLCP@arb.ca.gov</u>.

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### **EXECUTIVE SUMMARY**

The Dairy and Livestock Subgroup #3 (SG#3) was formed to: (i) identify dairy research needs to improve the emission estimates of short-lived climate pollutants (SLCPs), especially methane (CH<sub>4</sub>), associated with dairy operations in California, (ii) better understand the potential to reduce CH<sub>4</sub> emissions from manure through the implementation of mitigation strategies while understanding the air quality and other environmental impacts from the implementation of those strategies, and (iii) better understand the potential to reduce CH<sub>4</sub> emissions from enteric fermentation.

SG#3 held a series of public meetings to discuss past and current research in the dairy sector. Through this process, SG#3 identified the knowledge shortfalls and dairy emissions research needs in California. SG#3 subsequently developed this *Dairy Research Prospectus to Achieve California's SB 1383 Climate Goals* with a broad range of research ideas gathered from the stakeholders including working group members, dairy industry, researchers, government agencies, environmental justice advocates, and others. These ideas formed the basis for the recommended project concepts. Information obtained from such research should improve the understanding of dairy emissions and effective SLCP mitigation strategies. Focused implementation of CH<sub>4</sub> emission reduction measures should achieve the goals of Senate Bill 1383 (SB 1383). These recommended project concepts are shown below:





## INTRODUCTION

#### IMPORTANCE OF CALIFORNIA'S DAIRY INDUSTRY

California dairies lead the nation in milk production. According to the California Agricultural Statistics Review 2016-2017, milk and dairy products produced the largest annual revenues (approximately \$6.07 billion) among all agricultural commodities. The dairy industry is an integral part of the State's economy.

Currently, the agricultural sector contributes to approximately 8% of California's total greenhouse gas (GHG) emissions, and approximately 57% of California's total CH<sub>4</sub> emissions. Of the 57% CH<sub>4</sub> contribution, 11 million metric



Breakdown of GHG emissions in California (California's 2016 Statewide GHG Emission Inventory, 2018 Edition).

tons of carbon dioxide equivalent (MMT CO<sub>2</sub>e) per year is attributed to enteric fermentation from all cattle (dairy and non-dairy), and 10 MMT CO<sub>2</sub>e per year is attributed to dairy manure management.

The carbon footprint per billion pounds of milk produced in 2007 was only 37% of 1944 levels. The dairy industry has been steadily reducing the GHG intensity of milk production through the implementation of research findings, and the improvements primarily in the management of genetics, nutrition, animal husbandry, and farming practices. Additional research and management improvements are needed to accelerate the total amount of  $CH_4$  reductions to achieve California's climate goals. Dairy farmers have used research findings to improve efficiencies and production for decades. Today, California dairies continue to reduce GHG emissions through the implementation of known and newly developed practices. Since the passage of SB 1383, California dairies have been successfully implementing practices to reduce  $CH_4$  emissions from manure.

#### LEGISLATIVE ACTIVITIES TO COMBAT CLIMATE CHANGE

In September 2014, Senate Bill 605 (SB 605, Lara, Chapter 523) was passed and signed into law, which requires the California Air Resources Board (CARB) to develop a comprehensive strategy

to reduce statewide emissions of SLCPs. Subsequent adoption of Senate Bill 1383 (SB 1383, Lara, Chapter 395) in September 2016 requires CARB to approve and implement comprehensive strategies to achieve reduction of CH<sub>4</sub> by 40%, hydrofluorocarbon gases by 40%, and anthropogenic black carbon by 50% below 2013 levels by 2030. SB 1383 includes explicit requirements to reduce CH<sub>4</sub> emissions from landfills and dairy manure



Signing ceremony of SB 1383.

management operations. In addition, Assembly Bill 1496 (AB 1496, Thurmond, Chapter 604) approved in 2015 requires CARB to undertake monitoring and measurements of high emission CH<sub>4</sub> hot spots in California, focusing on oil and gas facilities, landfills, and dairies.

#### **OBJECTIVES OF DAIRY AND LIVESTOCK WORKING GROUP: SG#3**

As regulated by SB 1383, CARB, the California Department of Food and Agriculture (CDFA), the California Energy Commission (CEC), and the California Public Utilities Commission (CPUC)

assembled a Dairy and Livestock Working Group in 2017 to identify and address technical difficulties, market barriers, and regulatory challenges to facilitate the development of dairy CH<sub>4</sub> emission reduction measures with a broad range of stakeholders. Furthermore, three subgroups were created to effectively address key questions related to dairy manure management and enteric fermentation.



The purpose of SG#3 is to identify and prioritize dairy research needs to improve our knowledge of CH<sub>4</sub> emissions from dairies, improve our understanding of the potential to reduce manure CH<sub>4</sub> emissions through the implementation of mitigation strategies while understanding the other environmental benefits and impacts of such strategies, and evaluate the feasibility of enteric fermentation CH<sub>4</sub> emission reduction strategies. Product quality, consumer acceptance, animal health and welfare, dairy economics, and other environmental benefits and impacts that must also be evaluated to effectively achieve the goals of SB 1383.

SG#3 held a series of public meetings during which the members discussed past and current research in the dairy sector, and identified the knowledge shortfalls and future dairy air research needs. SG#3 also implemented the Request for Ideas (RFI) solicitation process to conceptualize and develop the *Dairy Research Prospectus to Achieve California's SB 1383 Climate Goals* that encompassed a broad range of research ideas gathered from the stakeholders including working group members, dairy industry, researchers, government agencies, environmental justice advocates, and others.

	Stages		2017				2018									
#			Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct
1	BRAINSTORM															
2	IDENTIFY: Knowledge shortfalls and future research needs															
3	CONCEPTUALIZE AND DEVELOP: Research ideas to address the research needs															
4	ORGANIZE: Prioritize the research ideas															
5	PACKAGE: Complete the research prospectus															

*SG#3 activities between August 2017 and October 2018.* 

The compilation of the ideas submitted, along with input from all three subgroups and community groups were considered and incorporated into *the Dairy Research Prospectus to Achieve California's SB 1383 Climate Goals.* This prospectus prioritizes future dairy research projects and serve as a guide for California's funding agencies and organizations.



# SECTION 1: PREVIOUS DAIRY AND LIVESTOCK GHG AND AIR QUALITY RESEARCH IN CALIFORNIA

#### SUMMARY OF PAST RESEARCH FINDINGS

Experimental measurements and model simulations have been used in California to identify the conditions under which CH<sub>4</sub> is formed/produced, and to determine the environmental impacts of dairy and livestock related air pollutants that are typically emitted from various parts of their operations. Air pollutants include GHGs, such as CH<sub>4</sub> and nitrous oxide (N<sub>2</sub>O), and other



Number of California dairy research studies on various air pollutants associated with dairies.

important air quality drivers such as volatile organic compounds (VOCs), ammonia (NH<sub>3</sub>), hydrogen sulfide (H<sub>2</sub>S), oxides of nitrogen (NO<sub>x</sub>), and particulate matter (PM)<sup>1-8</sup>. By 2017, more than 40 research projects have been funded in California by government agencies, nongovernment organizations, and the dairy industry. Nationally, dairy and livestock research efforts addressed a variety of topics including, but not limited to the following:

- Estimating emission rates and calculating emission factors to evaluate and improve emission inventories<sup>2, 9-11</sup>,
- Developing process-based emission models<sup>12-14</sup>,
- Assessing impacts on regional air quality and climate change<sup>1, 5, 15-16</sup>, and
- Investigating various mitigation practices for air pollution emission reductions<sup>17-19</sup>.

Despite considerable variabilities in when, where, and how much air pollutants are emitted by California dairies<sup>20, 21</sup>, previous studies have determined that:

- Dairy and livestock operations are one of the largest emission sources of GHG (and other air pollutants such as NH<sub>3</sub>) in some regions of California such as the San Joaquin Valley (SJV)<sup>22, 23</sup>,
- Some research suggests that emissions of CH<sub>4</sub> and NH<sub>3</sub> from California dairies may be underestimated in the current inventories<sup>24-27</sup>,
- Process-based emission models were incomplete and needed additional improvements to better represent real-world conditions (e.g., chemical, biological, and physical processes that affect emissions) and to improve quantitative estimation of dairy emissions in California<sup>13, 28, 29</sup>,
- Dairy-related CH<sub>4</sub> measurements are spatially sparse and lack temporal resolution in California, and
- Potential mitigation options are available in California, but need further evaluation to ensure that there are no significant public health and environmental impacts<sup>30-35</sup>, and that the strategies are cost-effective<sup>36</sup>.



## SECTION 2: CURRENT DAIRY AND LIVESTOCK GHG AND AIR QUALITY PROGRAMS AND RESEARCH IN CALIFORNIA

The California Legislature has invested considerable resources in various government agencies to research and reduce GHG emissions associated with dairy operations. As a result, many dairy air research projects are in progress.

#### CDFA SPONSORED DAIRY INCENTIVE PROGRAMS AND RESEARCH PROJECTS

CDFA currently is managing two major incentive programs related to dairy GHG emission research and mitigation. The Dairy Digester Research & Development Program (DDRDP) strives to have CH<sub>4</sub> produced, collected, and utilized with the goal of preventing it from being emitted to the atmosphere. This program provides financial assistance for the installation of dairy digesters in California. The Alternative Manure Management Program (AMMP) strives to reduce or prevent anaerobic conditions, thus curbing the formation of CH<sub>4</sub>. This program incentivizes the development and implementation of non-digester manure management practices to reduce GHG emissions. CDFA received \$99 million from the Greenhouse Gas Reduction Fund (GGRF) in 2017 (AB 109 – Budget Act of 2017), which supported the DDRDP and AMMP. The figures below show the geographical distribution of CDFA funded DDRDP and AMMP application locations in the State.

Location of AMMP Funded Projects in California. Source: SB 1383 Subgroup #1 Presentation, <u>https://www.cdfa.ca.</u> gov/oefi/AMMP/docs /SB1383\_Subgroup1-<u>Presentation.pdf</u>





Location of DDRDP Funded Projects in California. Source: CDFA DDRDP Report of Funded Projects (2015-2017), https://www.cdfa.ca.qov/ oefi/ddrdp/docs/DDRDP Report\_February2018.pdf

In addition to GGRF, CDFA and stakeholders jointly funded a research project focusing on the evaluation of AMMP practices. Baseline emissions at six selected dairy farms in the SJV, which received AMMP grants, will be quantified. The objectives include the analysis of various air pollutants (including CH<sub>4</sub>, N<sub>2</sub>O, NO<sub>x</sub>, VOCs, NH<sub>3</sub>, H<sub>2</sub>S, and PM) before the implementation of AMMP practices. The project will also evaluate existing dairy emission modeling tools and identify/recommend an appropriate model for estimating baseline emissions in California. CARB is coordinating with CDFA and the researchers to conduct studies that will evaluate emissions after the AMMP practices have been implemented (described in the section below).

In a separate contract, CDFA and California's dairy industry are also investigating the effect of solid-liquid separation technologies on reducing CH<sub>4</sub> emissions from dairy manure lagoons. The researchers are collecting and analyzing liquid manure samples from six dairy farms equipped with <u>different types of separators</u> to examine the removal efficiency of volatile solids (VS) and their CH<sub>4</sub> emission reduction potential.

In addition, under the Small Dairy Climate Change Research program, CDFA recently initiated a project to conduct economic evaluations of strategies for CH<sub>4</sub> emission reduction effectiveness and appropriateness in small and large California dairies. Authorized by the Budget Act of 2017-18, this study will contribute to the Small Dairy Climate Action Plan.

#### CARB SPONSORED DAIRY RESEARCH PROJECTS

CARB is currently working with researchers to characterize California-specific cattle feed rations and to improve the modeling of enteric fermentation for California's GHG emission inventory. The existing Cattle Enteric Fermentation Model developed by the United States Environmental Protection Agency (U.S. EPA) does not represent the animal diet and management variabilities observed throughout the nation. The objective of this project is to create a set of empirical mathematical models for estimating enteric CH<sub>4</sub> emissions from California's cattle using California-specific inputs.

CARB is also working with researchers to characterize the physical and chemical properties of manure in California dairy systems to improve GHG emission estimates. Researchers are conducting surveys of manure management pathways at representative dairy farms. Furthermore, representative samples of manure are used to determine the flow of VS. Results will be compared to U.S. EPA's assumptions about VS in manure management systems modeled according to farm size, temperature, and other factors related to CH<sub>4</sub> production.

In addition, CARB is funding a research study on strategies to reduce CH<sub>4</sub> emissions from enteric and lagoon sources. The project will conduct a literature review, database analysis, and life cycle assessment to evaluate the potential and feasibility of using additives in animal feed and manure storage lagoons as a strategy to reduce CH<sub>4</sub> emissions.

As part of the AB 1496 research efforts, CARB and CEC co-funded NASA's Jet Propulsion Laboratory to conduct a large-scale statewide aerial survey to identify "hot spots" of CH<sub>4</sub> emissions in California using an imaging camera onboard a research aircraft. The survey identified various CH<sub>4</sub> sources in California including dairies. CARB has also contracted with Scientific Aviation to perform airborne measurements at specific survey areas in California to quantify facility-level CH<sub>4</sub> emission fluxes using small aircraft equipped with advanced instruments. This project estimated CH<sub>4</sub> emission rates from large diffuse sources such as dairies.



AB 1496 Airborne Campaign Area. Source: <u>https://ww2.arb.ca.gov/our-</u> work/programs/methane/ab1496-research

More recently, CARB funded a companion study on AMMP practices to compare the emissions from pre- and post-AMMP dairies. This project will quantitatively determine the effectiveness of different AMMP strategies on  $CH_4$  emission reduction. The research project includes not only on-site measurements, but also a scenario-based air quality forecasting model to understand the impact of AMMP practices on local and regional air quality. Specifically, the concentrations of PM and ozone (O<sub>3</sub>) in the SJV through 2050 will be predicted using the emission monitoring



UCD Mobile Air Quality Laboratory that will be deployed for pre- and post-AMMP research studies.

results. The modeling effort will help identify AMMP practices that would avoid otherwise unforeseen environmental impacts. This research will lead to a comprehensive evaluation of dairy manure CH<sub>4</sub> emission reduction strategies in California.

#### UNIVERSITY OF CALIFORNIA SPONSORED DAIRY RESEARCH PROJECTS

The University of California Office of the President (UCOP) funded a group of researchers to study the climate impact of manure management from California dairies. The researchers will measure, model, and estimate the emissions of GHGs and other air pollutants from dairies using a multi-tiered approach (including field sampling, surface-level mobile measurements, aerial measurements, air pollution dispersion modeling, and process-based modeling). Furthermore, the researchers will construct a high-resolution map of CH<sub>4</sub> and N<sub>2</sub>O emission sources in the SJV.



# SECTION 3: FUTURE DAIRY AND LIVESTOCK GHG AND AIR QUALITY RESEARCH NEEDS IN CALIFORNIA

#### IDENTIFYING KNOWLEDGE SHORTFALLS AND RESEARCH NEEDS

SG#3 identified four major dairy research areas in which California has knowledge shortfalls and research needs. These topics were presented at the public meeting on December 18, 2017 (<u>https://www.arb.ca.gov/cc/dairy/dsg3/dsg3.htm</u>). To promote transparency and public involvement, SG#3 initiated a RFI solicitation process requesting for research ideas from the general public, dairy industry, researchers, government agencies, and environmental justice advocates. This process gathered information to help prioritize the most important research needed to achieve the goals of SB 1383 while promoting a collaborative environment. The RFI process was introduced during the public meeting on February 28, 2018. CARB hosted the RFI Submission Docket under the Dairy and Livestock SG#3 website

(https://www.arb.ca.gov/cc/dairy/dsg3/dsg3-archive.htm), which was made public in March

2018. Outreach efforts were extended to the SJV Ag Tech Group, California Dairy Research Foundation, CDFA, CEC, CPUC, United States Department of Agriculture (USDA) Agricultural Air Quality Task Force, USDA Sustainable Dairy Project Team, University of California, California State University, and more. California's dairy industry provided significant support and constructive input during various SG#3 processes.

The RFI submission process started on March 15, 2018 and ended on May 31, 2018. All potential contributors had the opportunity to submit ideas under one or more of the knowledge shortfalls and research needs identified during the earlier activities of SG#3. The RFI Submission Guideline



#### Request for Ideas (RFI) for Dairy Research

## Subgroup #3 (Research Needs, Including Enteric Fermentation)

The Dairy and Livestock Subgroup #3 (Research Needs, Including Enteric Fermentation) is requesting RFI submissions to define research needs and knowledge shortfalls that can be addressed to facilitate the reduction of dairy and livestock methane emissions. All interested parties are invited to submit research ideas that can help California effectively achieve SB 1383 goal

RFI submissions will be pre-screened for completeness and appropriate content. Prescreened submissions will be reviewed by Subgroup #3 committee members before they are drafted into a Dairy Air Research Prospectus. The completed prospectus will be used to provide recommendations for the most feasible research needed to address SB 1383 goals under each of the knowledge shortfalls identified previously by Subgroup #3.

Completed RFI Submission Forms are to be sent to SLCP@arb.ca.gov. The deadline to submit is May 31, 2018 at 5:00 pm (PDT).

Interested parties are encouraged to learn more about the RFI submission process by visiting the Subgroup #3 website.

Disclaimer. There are no intentions from any partners or affiliations in awarding a contract for funding based on RFI submissions, and participation in this RFI solicitation process does not translate to future funding, nor lack thereof.

#### More Information

Listserv notification of RFI Solicitation and announcement of RFI Submission Docket

(<u>https://arb.ca.gov/cc/dairy/dsg3/rfi-submission-guideline.pdf</u>) was provided to the public in order to help participants better understand the purpose of the solicitation, general submission procedure, and submission requirements. In addition, the RFI Submission Evaluation Guideline was created and discussed by SG#3 members in order to review submissions.

#### **RFI EVALUATION PROCESS**

All RFI submissions were first reviewed by CARB staff. This initial review process removed unqualified submissions that did not follow the RFI Submission Guideline developed by SG#3. This led to the removal of submissions that included unrealistic demands, inappropriate language, and those that did not pertain to the SB 1383 CH<sub>4</sub> emission reduction objectives.

The SG#3 members were grouped into two reviewing committees based on the number (34) of the submissions that passed the initial review. This strategy was developed to promote a thorough review of each RFI submission in a timely manner. The committee members were distributed between the two groups to reflect similar composition of experts, and were responsible for evaluating all of the submissions that were assigned to the respective group. Personally identifiable information was removed from all of the submissions before being reviewed by the committee members to prevent any potential biases. The members of the reviewing committees were not allowed to evaluate their own submissions. For example, one SG#3 member submitted dairy research ideas and another member was involved in the development of RFI submittals. These two members did not review the submissions in which they participated. To maintain a consistent review of individual submissions, the SG#3 members used a set of common criteria, which was designed based on the RFI evaluation criteria and included environmental impacts, industry impacts, policies/regulations/programs, and feasibility. In order to promote consistency in the evaluation of RFI submissions, clear definitions for the scoring criteria were established before the submissions were sent to the reviewing committee members.

#### **RESULTS FROM OPEN RFI PROCESS**

There were 34 RFI submissions which passed the completeness review conducted by CARB staff. RFI submitters included academic institutions, non-governmental and non-profit organizations, government agencies, and industry. A summary of each submission can be found in the appendix of this document. During the public meeting on June 26, 2018, SG #3 members discussed the RFI results and decided to categorize the submissions by summarizing the broad concepts based on the information collected during the RFI process. CARB staff worked with SG #3 members to develop the categorized dairy research needs which are described in the following section of this document.



Statistics on the breakdown of RFI submissions.

#### RECOMMENDATIONS

The 34 RFI submissions were grouped into twelve major project concepts based on objectives, methods, and evaluation procedures. Additional comments from the stakeholders (Dairy and Livestock Subgroups #1 and #2, community groups, academia, etc.) were also incorporated. A summary of the dairy research needs to achieve California's SB 1383 climate goals can be found below:



Research project concepts that address dairy research needs based on the RFI submissions.

\*Note: New major project concepts added in response to comments received at the August 27, 2018 SG #3 meeting.

#### EMISSION INVENTORIES (Submissions # 2, 8, 10, 16, 17, 24)

Research Project Concepts						
Concept Title	Motivation/Problem	Solution/Approach				
Refine	California utilizes national dairy data	Conduct a comprehensive measurement				
inventories	to develop the CH <sub>4</sub> emission	campaign to quantify emissions of GHGs (and				
using	inventory. However, dairies and	other air pollutants) from a variety of dairy				
California	manure management strategies in	and livestock operations in California to				
specific data	California are often different, which	develop a more accurate understanding of				
	significantly affects the emission	dairy CH <sub>4</sub> emissions. This quantification is				
	rates of air pollutants. Existing	critical to identifying the largest and most				
	inventories need further refinement	cost-effective opportunities for reductions.				
	using California specific data to					
	reflect realistic conditions.					
Improve	Comprehensive information on dairy	Conduct a comprehensive survey of dairy				
activity data	activities is necessary to help	activities in California, which includes				
for dairies	California regulators, lawmakers, and	information on feed types; manure				
	industry realize the most feasible CH <sub>4</sub>	collection, storage, treatment, and				
	emission reduction and mitigation	application; and housing facilities and				
	strategies. However, detailed dairy	maintenance from diverse dairy operations.				
	activities data are very limited in	Devise and evaluate potential strategies to				
	California (e.g., feed types; manure	improve our understanding of on-farm air				
	collection, storage, treatment, and	pollutant emissions. This effort should				
	application; housing facilities and	incorporate downstream activities during				
	maintenance). These activities	dried manure application on croplands and				
	significantly affect CH <sub>4</sub> emissions,	associated irrigation practices, etc. Gaining a				
	and therefore must be evaluated to	better understanding of dairy activities will				
	the fullest extent possible in order to	allow California funding agencies and				
	further refine the CH <sub>4</sub> emission	organizations to make more informed				
	inventory.	decisions regarding funding of practices with				
		the largest environmental impact reductions.				
Refine	Parameterization of dairy emission	Compile comprehensive information (e.g.,				
emission	estimation methods has relied on	enteric-, silage-, and manure-related				
estimation	limited data that are specific to the	management activities) and collect additional				
methods	evaluated dairy farms. Additional	and better data (e.g., on-farm air pollutant				
	model and method verification	emissions) for California dairies to update,				
	measures are needed to improve CH <sub>4</sub>	calibrate, and validate emission models and				
	emission estimates that has	methods. Determine the feasibility of				
	transferability to the diversity of	incorporating new data into existing emission				
	dairies in California.	inventories, and refine the emission				
		inventory where deemed appropriate.				
		Improvement of the estimation methods is				
		critical to identifying the largest and most				
		cost-effective opportunities for reductions.				

# METHANE-CENTRIC MONITORING PROGRAMS (Submissions #1, 11, 13, 26, 29, public comments)

Research Project Concepts							
Concept Title	Problem	Solution/Approach					
Monitor	Dairy CH <sub>4</sub> emissions vary based on on-site	Install long-term air monitors at					
methane (and	animal and manure management practices	various dairy facilities in California					
other air	and seasonal weather conditions. Long-	to measure emissions of CH <sub>4</sub> (and					
pollutants) from	term air monitoring at multiple dairies is	other air pollutants). Performing					
dairies	needed to improve our understanding of the	these measurements before and					
	impacts of farm specific management	after the implementation of GHG					
	practices and seasonal weather conditions	emission reduction strategies may					
	on California' dairy emissions.	provide insight into effective and					
		economically viable manure					
		management practices.					
Develop new	Establishment of an agreed upon set of	Develop standardized methods of					
and standardized	operating procedures and methodologies to	dairy emission analyses to allow					
measurement	measure dairy emissions would allow the	for greater integration of research					
methods	comparison of results from one dataset to	findings and encourage the					
	another. Having data collected by similar	identification and implementation					
	instruments and techniques would better	of new technologies to further					
	inform process-level emission models,	reduce methane emissions.					
	improve our understanding of						
	spatiotemporal variabilities of emissions,						
	and lead to further refinement of the $CH_4$						
	emission inventory. Additionally,						
	development of new technologies for						
	improved measurements would enhance						
	the current suite of measurement						
	capabilities for dairy emission quantification.						
Monitor varying	Ability to monitor CH <sub>4</sub> emission changes	Expand emission monitoring					
effectiveness of	from the implementation of mitigation	efforts at more California dairies					
mitigation	strategies is critical in determining their	to understand the varying					
strategies*	effectiveness. Mitigation strategies will	effectiveness of similar CH <sub>4</sub>					
	impact individual dairy operations	emission mitigation strategies on					
	differently. Developing a fully informed	emissions at different farms.					
	strategy requires understanding of the	Incorporate the findings into					
	varying effectiveness of a CH <sub>4</sub> mitigation	emission models to better					
	strategy and its transferability from one	parameterize CH <sub>4</sub> emissions from					
	California dairy farm to other California dairy	California dairies.					
	farms.						

\*Note: New major project concepts added in response to comments received at the August 27, 2018 SG #3 meeting. The concepts have implications for achieving SB 1383 climate goals effectively and efficiently. However, the views expressed here may not coincide directly with the SG#3's recommendations and have not been evaluated under the same extensive process as the other research concepts.

#### ENVIRONMENTAL JUSTICE (Submissions #3, 6, 15, public comments)

	Research Projec	t Concepts
Concept Title	Problem	Solution/Approach
Investigate	The implementation of various CH <sub>4</sub>	Conduct comprehensive evaluations of various
localized	mitigation strategies may alter the	environmental effects, especially near
pollution	emissions of other air pollutants	disadvantaged communities, from changing
impacts	such as NH <sub>3</sub> from dairies.	dairy operations (e.g., digesters, AMMP, on-
	Consequently, different CH <sub>4</sub>	site transportation, and the consolidation of
	mitigation strategies can have	dairies) to understand the effectiveness of
	varying impact on air quality.	various CH <sub>4</sub> emission reduction strategies and
	Studying the changes in CH <sub>4</sub> and	their impacts on other emissions. Evaluations
	other associated air pollutant	of the impacts on methane emissions and
	emissions due to the adoption of	other pollutants resulting from dairy
	digester and non-digester practices	operations' implementation of methane
	at California dairies will inform	reduction strategies can also inform
	decisions that can simultaneously	considerations of other factors such as
	minimize the climate and air quality	impacts on dairy workers, number and types
	impacts on disadvantaged	of jobs, occupational risks and exposures, and
	communities.	overall health of the dairy industry.
Investigate	Various GHG and air pollution	Evaluate new and existing programs that
the benefits	programs exist in California, which	pertain to the objectives of SB 1383 to
of multi-	employ a variety of monitoring	determine the feasibility of developing a well-
program	efforts and environmental impact	integrated approach to reducing CH <sub>4</sub>
cross-over*	evaluations. Potential bridges	emissions from dairies while benefiting the
	between these programs should be	environment and the public health, especially
	evaluated to effectively develop	for disadvantaged communities.
	future CH <sub>4</sub> emission reduction	
	strategies that realize the most	
	beneficial and integrated approach	
	for both climate and public health.	
Identify	Implementation of digesters and	Develop a comprehensive matrix of guidelines
practices	non-digester manure management	that will help dairy farmers and stakeholders
that	practices will change the daily	maximize the benefits of CH <sub>4</sub> emission
minimize the	operation of California dairy farms.	reduction strategies based on a cumulative
cumulative	Identification of effective CH <sub>4</sub>	impact assessment. The information derived
impact on	mitigation strategies will require a	from this effort should address the substantial
health and	holistic evaluation of the changes in	variabilities in dairy farm operations as well as
the	the cumulative impact on health and	downstream cumulative environmental and
environment	the environment posed by changing	health impacts.
*	management strategies.	

\*Note: New major project concepts added in response to comments received at the August 27, 2018 SG #3 meeting. The concepts have implications for achieving SB 1383 climate goals effectively and efficiently. However, the views expressed here may not coincide directly with the SG#3's recommendations and have not been evaluated under the same extensive process as the other research concepts.

# AIR POLLUTION MITIGATION STRATEGIES (Submissions #4, 5, 7, 9, 12, 14, 18, 19, 20, 21, 22, 23, 25, 27, 28, 30, 31, 32, 33, 34)

Research Project Concepts							
Concept Title	Problem	Solution/Approach					
Evaluate	Manipulation of animal diets through feed	Conduct a comprehensive					
mitigation	additives can reduce CH <sub>4</sub> emissions from	assessment of environmental and					
strategies for	enteric fermentation. Preliminary studies	other impacts of dairy feed additives					
enteric	show repeatable CH <sub>4</sub> emission reductions	to ensure proper incorporation					
fermentation	from the use of feed additives, but a	without negative side effects.					
	comprehensive assessment of the						
	potential impacts of feed additives on the						
	long-term health of dairy cattle, dairy						
	products, consumer acceptance, dairy						
	economics, microbial activities in manure,						
	condition of manure applied to croplands,						
	and plant growth/health has not been						
	conducted.						
Identify	Different manure handling and treatment	Identify economically viable manure					
beneficial	options to reduce CH <sub>4</sub> emissions may be	management strategies in California,					
manure	economically viable for individual dairies	quantify CH <sub>4</sub> emission reduction					
management	depending on housing type, herd size,	potentials from various practices					
practices	manure collection processes, and climate.	and measures, and develop a					
	However, not all manure management	process to evaluate the cost-					
	strategies (such as anaerobic digesters,	effectiveness.					
	alternative manure management						
	practices, and manure lagoon additives)						
	have been fully evaluated for their						
	effectiveness in reducing CH <sub>4</sub> emissions						
	while demonstrating economic feasibility.						
Life-cycle	$CH_4$ mitigation strategies for manure and	Identify the most environmentally					
assessment and	enteric fermentation should be holistically	and economically feasible CH <sub>4</sub>					
economic	evaluated (from cradie to grave) including	mitigation strategies that lead to					
impacts	their economic impacts on the dairy and	both climate and air quality benefits					
	agricultural industry, and environmental	while ensuring effective CH <sub>4</sub>					
	impacts at both local and regional scales	emission reduction.					
	minimum result from the potential CH4						
	emission reduction strategies. While CH <sub>4</sub>						
	emission reduction is the primary goal for						
	an integral part of the larger agriculture						
	an integral part of the larger agricultural						
	economy and its sustainability is critical.						

# OTHER RECOMMENDATIONS (FROM SUBGROUP MEMBERS, ORGANIZATIONS, COMMUNITY GROUPS, ACADEMIA, AND INDUSTRY)

This section describes other recommendations compiled from Dairy and Livestock Subgroups #1 and #2 as well as academic institutions, non-governmental and non-profit organizations, government agencies, and industry. The views expressed in this section may not coincide directly with SG#3's recommendations and have not been evaluated under the same extensive process as the core recommendations presented in this document. However, SG#3 determined that the following research project concepts have implications for effectively achieving California's SB 1383 climate goals. Therefore, these other recommendations were presented to provide further guidance to improve our understanding of dairy emissions and beneficial farming practices that will help California realize additional economic, health, and environmental benefits.

Concept	Description
Investigating root cause of CH₄ production to improve emission inventory	<ul> <li>Understand the seasonal variations of management practices and their impacts on VS in the manure management systems.</li> <li>Refine process-based models for estimating dairy emissions using information about physical and chemical properties of manure (including pH, oxygen/moisture content, and microbial populations), and manure handling through housing, storage, and land application.</li> </ul>
Education and outreach	<ul> <li>Summarizing scientifically sound research findings to develop robust outreach and education program for dairymen.</li> </ul>
New technologies and dairy farm products	<ul> <li>Conduct research on value-added products from manure and digestate to help identify promising technologies/practices and evaluate the economic impacts/cost effectiveness.</li> <li>Use robust results from research and development to advance new technologies to reduce dairy CH<sub>4</sub> emissions.</li> </ul>
Comprehensive approach to study the effectiveness of mitigation strategies	<ul> <li>Conduct research to compare cross-media emissions due to the implementation of various CH<sub>4</sub> mitigation strategies that would determine and evaluate other benefits and impacts of CH<sub>4</sub> emission reduction measures (e.g., changes in emissions of other air pollutants).</li> <li>Develop comprehensive research methodologies to investigate the full impact of digester and non-digester technologies on dairy emissions (whole farm versus individual components/operations).</li> </ul>



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### **APPENDIX**

**Submission #1** *"Towards a comprehensive inventory of dairy emissions via microsatellite sensors"* (industry): The proposed research will use satellite-hosted sensors to measure dairy CH<sub>4</sub> emissions. The end product will be a near-daily CH<sub>4</sub> mapping.

**Submission #2** *"Improved inventories and modeling of greenhouse gas emission from dairy lagoons"* (academic): The proposed research will perform long-term measurements at manure lagoons to evaluate the impacts of emission mitigation strategies, and develop/improve the modeling tool for predicting GHG emissions.

**Submission #3** *"Full analysis of local air and water impacts of biomethane production"* (others): The proposed research will conduct a holistic assessment of environmental impacts of dairy waste-to-energy projects and programs in environmental justice communities.

**Submission #4** *"California dairy lagoon gaseous emissions reductions using additive A"* (industry): Preliminary results have shown significant reductions in CO<sub>2</sub>, CH<sub>4</sub>, N<sub>2</sub>O, and NH<sub>3</sub> emissions from liquid manure using additive A. It also can decrease odor intensity.

**Submission #5** *"Effect of nitrate and lipids on enteric CH*<sub>4</sub> *emissions"* (others): The proposed research will evaluate the combined impact of nitrate and lipids feeding on enteric CH<sub>4</sub> emissions.

**Submission #6** "Assessment of dairy workers' exposure to on-farm air pollutant emissions" (others): The proposed research aims to understand how California dairies may impact the health of workers, and how CH<sub>4</sub> mitigation strategies affect dairy workers' exposure to other air pollutants at farms.

**Submission #7** "Developing cost-effective CH<sub>4</sub> mitigation strategies in the SJV's dairy industry" (others): The proposed research aims to better understand how manure is handled and utilized at California dairies, especially the ones that will not install anaerobic digesters.

**Submission #8** "Central database of manure management emissions data" (others): The proposed research will create a database including information about emissions from manure management practices at all stages based on past and current projects.

**Submission #9** "Best practices for managing and applying digestate" (others): The proposed research aims to better understand the physical and chemical properties of digestate, the potential economic and environmental impacts of digestate, and the best practices of utilizing digestate.

**Submission #10** "Create spatially comprehensive dairy activities and CH<sub>4</sub> emissions data for emission inventory" (others): The proposed research will collect dairy activity data to refine CH<sub>4</sub> emission inventory in California.

**Submission #11** *"Dairy CH*<sup>4</sup> *mapping"* (industry): The proposed research aims to better understand the spatiotemporal variations of CH<sup>4</sup> emissions from California dairies using drones.

**Submission #12** *"AMMP and digested-manure soil application"* (academic): The proposed research aims to better understand how the soil application of digested-manures and effluents affect the nutrient cycling and GHG emissions from soils.

**Submission #13** *"Identifying best dairy practices to reduce both*  $CH_4$  *and*  $NH_3$  *emissions"* (academic): The proposed research will conduct mobile measurements to investigate  $CH_4$  and  $NH_3$  emissions from dairies due to the implementation of mitigation strategies.

**Submission #14** "Evaluation of supplemental strategies to reduce air emissions from dairy lagoons" (others): The proposed research aims to better understand the potential benefits and dis-benefits of using additives to reduce CH<sub>4</sub> emissions from dairy lagoons and other manure management strategies.

**Submission #15** "Dairy air emission quantification and impact assessment of small dairies on nearby communities" (others): The proposed research will evaluate small dairies near environmental justice communities to ensure that their CH<sub>4</sub> emissions are also evaluated while studying the impact of direct NH<sub>3</sub> emissions and other air pollutants in downwind communities.

**Submission #16** *"Measuring and modeling the GHG emissions from manure solids on dairies"* (academic): The proposed research will evaluate the impacts of manure solid management practices on CH<sub>4</sub> emissions and develop a modeling tool.

**Submission #17** *"Establishing baseline of existing manure management practices"* (others): The proposed research aims to better understand the existing dairy manure management systems in California and develop a baseline for assessing the reduction progress in the future.

**Submission #18** *"Enteric CH*<sup>4</sup> *reduction by an inhibitor from dairy"* (academic): The proposed research will evaluate the effectiveness of additive B under California conditions.

**Submission #19** *"California bovine enteric gaseous emission reductions using additive C"* (industry): The proposed research will evaluate the impacts of additive C on enteric CH<sub>4</sub> emissions in California.

**Submission #20** "Effect of condensed and hydrolysable tannins on enteric CH<sub>4</sub> emissions from dairy cows" (academic): The proposed research aims to better understand how supplementing a mix condensed and hydrolysable tannins reduce CH<sub>4</sub> emissions.

**Submission #21** *"Understanding value-added market opportunities for manure"* (industry): The proposed research aims to better understand the markets for manure, how to handle manure for potential customers, and how to utilize manure in a cost-effective way.

**Submission #22** "Use of a CH<sub>4</sub> inhibitor to decrease dairy enteric- and lagoon CH<sub>4</sub> emissions" (academic): The proposed research will evaluate the impacts of additive D on enteric and lagoon CH<sub>4</sub> emissions under California conditions.

**Submission #23** *"Environmental and economic assessment of manure management systems"* (others): The proposed research will conduct a holistic assessment of the benefit, impact, and cost-effectiveness of various manure management practices on GHG emission reduction.

**Submission #24** *"Survey California dairies and identify potential reporting method"* (others): The proposed research will conduct a survey of representative dairies to collect data pertinent to emissions, and then identify parameters, variables, and pathways most useful and feasible for potential future reporting of dairy activities and emissions.

**Submission #25** *"Enteric CH*<sup>4</sup> *reduction by seaweed in California diets"* (academic): The proposed research will evaluate the impacts of seaweed under different diets on CH<sub>4</sub> emissions.

**Submission #26** *"Long-term air emission quantification at dairy facilities using flux towers"* (others): The proposed research aims to install long-term air pollution emissions monitoring systems such as flux towers at various dairy facilities to quantitatively determine the variabilities of CH<sub>4</sub> and other air pollution emissions.

**Submission #27** *"Comprehensive compost emissions cross-media analysis"* (industry): The proposed research aims to better understand the benefits and impacts of composting from a life-cycle perspective.

**Submission #28** "Mitigation of enteric CH<sub>4</sub> from dairy cattle through feeding of additive E" (academic): The proposed research will evaluate the impacts of additives E on enteric CH<sub>4</sub> emissions under California conditions

**Submission #29** "Establishing a uniform experimental testing procedure for dairy air emission measurements" (others): The proposed research will establish an appropriate experimental/laboratory testing procedure/method that can be utilized by the researchers/regulators/stakeholders to measure dairy air emissions for the purpose of evaluating mitigation strategies.

**Submission #30** "Effects of co-supplementing additive F and nitrate on CH<sub>4</sub> emissions from finishing beef cattle" (academic): The proposed research will evaluate the impacts of co-supplementing additive F with nitrate on enteric CH<sub>4</sub> emissions.

**Submission #31** *"Liquid/Solid separation with high pressure membrane filter press"* (industry): The proposed research will evaluate the cost-effectiveness of high pressure membrane filter press for GHG emission reductions on dairy manure slurry.

**Submission #32** *"Pilot/California demonstration of nutrient recovery projects"* (industry): The proposed research aims to develop a process to incentivize new projects to evaluate CH<sub>4</sub> mitigation strategies that have not been tested under California conditions.

**Submission #33** *"Additive G for feed and methane mitigation"* (academic): The proposed research will evaluate the impacts of additive G on enteric CH<sub>4</sub> emissions under California conditions.

**Submission #34** *"Assessing the potential to combine manure with other agricultural wastes to reduce GHG and air impacts"* (others): The proposed research aims to better understand cross-media impacts and benefits by optimizing the utility of agricultural waste.